I Mina'trentai Ocho Na Liheslaturan Guåhan BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
27-38 (COR) As amended by the Committee on Public Safety, Emergency Management, and Guam National Guard; and further amended on	V. Anthony Ada	AN ACT TO AMEND §§ 60100, 60102, 60103, 60106, 60108(b)(5), 60111, 60114(b), AND 60118 OF CHAPTER 60, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO OWNERSHIP, POSSESSION, AND USE OF FIREARM SILENCERS.		1/23/25	Committee on Public Safety, Emergency Management, and Guam National Guard.	Request 1/24/25 Waiver: 2/18/25	2/26/25 10:00 a.m.	4/24/25 As Amended.	Motion to append to the Committee Report No Objections 5/28/25 VETOED
	SESSION DATE	TITLE	DATE PASSED	TRANSMITTED	DUE DATE	NOTES			
	5/27/25	AN ACT TO AMEND §§ 60100, 60102, 60103, 60106, 60108(b)(5), 60111, 60114(b), AND 60118 OF CHAPTER 60, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO OWNERSHIP, POSSESSION, AND USE OF FIREARM SILENCERS.		6/5/25	6/17/25	Received: 6/18/25 Mess and Comm. Doc. No. 38GL-25-0737			
the Floor.	SESSION DATE		DATE OVERRIDDEN	TRANSMITTED		NOTES			
	7/28/25		7/31/25	8/6/25					

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I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN 2025 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HAGAN GUÂHAN

This is to certify that Bill No. 27-38 (COR), "AN ACT TO AMEND §§ 60100, 60102, 60103, 60106, 60108(b)(5), 60111, 60114(b), AND 60118 OF CHAPTER 60, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO OWNERSHIP, POSSESSION, AND USE OF FIREARM SILENCERS," was reconsidered by *I Liheslaturan Guåhan* and after such consideration, did agree, on the 31st day of July 2025, to pass said bill notwithstanding the objections of *I Maga'hågan Guåhan* by a vote of ten (10) members.

Liheslaturan Guåhan and after such consideration, did agree, on the 31st day of July 2025, to pass said bill notwithstanding the objections of I Maga'hågan Guåhan by a Frank F. Blas, Jr. Speaker Attested: **Acting Legislative Secretary** This Act was received by I Maga'hågan Guåhan this 2025, at <u>7.58</u> o'clock <u>#</u>.M. Maga'håga's Office 38GL-25-1042 OFFICE OF THE SPEAKER FRANK F. BLAS JR. Public Law No. 38-31 AUG 15 2025 Received: ___ Committee on Rules

10:00 AM

OFFICE OF THE GOVERNOR S
CENTRAL FILES OFFICE
Rec'd By:
Date: 8 12 24 Time: 7 38 Av

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN 2025 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÂGAN GUÂHAN

This is to certify that Bill No. 27-38 (COR), "AN ACT TO AMEND §§ 60100, 60102, 60103, 60106, 60108(b)(5), 60111, 60114(b), AND 60118 OF CHAPTER 60, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO OWNERSHIP, POSSESSION, AND USE OF FIREARM SILENCERS," was reconsidered by *I Liheslaturan Guåhan* and after such consideration, did agree, on the 31st day of July 2025, to pass said bill notwithstanding the objections of *I Maga'hågan Guåhan* by a vote of ten (10) members.

vote of ten (10) members. Frank F. Blas. Jr. Speaker Attested: **Acting Legislative Secretary** This Act was received by I Maga'hågan Guåhan this 2025, at <u>7.58</u> o'clock <u>H</u>.M. Maga'håga's Office 38GL-25-1042 OFFICE OF THE SPEAKER FRANK F. BLAS JR. Public Law No. 38-31 AUG 15 2025 Received:

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN 2025 (FIRST) Regular Session

Bill No. 27-38 (COR)

As amended by the Committee on Public Safety, Emergency Management, and Guam National Guard; and further amended on the Floor.

Introduced by:

1

William A. Parkinson
V. Anthony Ada
Eulogio Shawn Gumataotao
Chris Barnett
Frank F. Blas, Jr.
Vincent A.V. Borja
Shelly V. Calvo
Christopher M. Dueñas
Jesse A. Lujan
Tina Rose Muña Barnes
Sabina Flores Perez
Sabrina Salas Matanane
Joe S. San Agustin
Telo T. Taitague
Therese M. Terlaje

AN ACT TO AMEND §§ 60100, 60102, 60103, 60106, 60108(b)(5), 60111, 60114(b), AND 60118 OF CHAPTER 60, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO OWNERSHIP, POSSESSION, AND USE OF FIREARM SILENCERS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds
- 3 that according to the National Institute for Occupational Safety and Health (NIOSH),
- 4 noise levels above eighty-five decibels (85 dB) can lead to permanent hearing loss

1 after repeated or prolonged exposure, and firearm discharges commonly exceed one

2 hundred forty decibels (140 dB). Published research indicates that the use of firearm

3 silencers can reduce the noise of a firearm discharge by an average of twenty to

4 thirty-five decibels (20–35 dB), thereby significantly mitigating the risk of noise-

5 induced hearing loss (NIHL). Repeated exposure to firearm noise, without adequate

6 hearing protection, is a leading contributor to NIHL among recreational shooters and

law enforcement personnel (Flamme, Wong, & Liebe, Journal of the American

Academy of Audiology, 2012).

I Liheslaturan Guåhan further recognizes that safe and responsible firearm usage requires regular training and practice, and that the incorporation of firearm silencers during such practice can substantially reduce the harmful noise impact on users' hearing. Data show that many women who have experienced domestic violence may choose to possess a firearm for personal protection as a means to regain a sense of control and security; and these women should be afforded the safest possible environment in which to practice, without risking permanent hearing damage (Campbell et al., Violence Against Women, 2003). Legalizing and regulating firearm silencers would allow firearm owners, including survivors of domestic violence, to benefit from advanced noise reduction technology, while continuing to adhere to public safety regulations already in place for firearms ownership, possession, and usage.

Therefore, it is the intent of *I Liheslaturan Guåhan* to authorize and regulate the lawful ownership, possession, and use of firearm silencers, to protect the hearing of firearm users, to promote safe firearm training practices, and to ensure that individuals, including those who have experienced domestic violence, have the option to train responsibly without the unnecessary risk of noise-induced hearing loss.

Section 2. § 60100 of Chapter 60, Title 10, Guam Code Annotated, is *amended* to read:

"§ 60100. Definitions.

As used in this Chapter:

(a) Firearm means any weapon, the operating force of which is an explosive. This definition includes pistols, revolvers, rifles, shotguns, machine guns, automatic rifles, noxious gas projectors, mortars, bombs, cannon and submachine guns. This definition shall apply to firearm silencers, defined herein as any device for silencing, muffling, or diminishing the report of a portable firearm, including any combination of parts, designed or redesigned, and intended for the use in assembling or fabricating a firearm silencer or firearm muffler, any part intended only for use in such assembly or fabrication. The specific mention of certain weapons does not exclude from the definition other weapons operated by explosives."

Section 3. § 60102 of Chapter 60, Title 10, Guam Code Annotated, is hereby *amended* to read as follows:

"§ 60102. Ownership, etc., of Certain Firearms Prohibited.

The manufacture, possession, sale, barter, trade, gift, transfer or acquisition of any machine guns, sub-machine guns, automatic rifles or any other firearm not a rifle having a barrel length of sixteen (16) inches or greater or not a shotgun having a barrel length of eighteen (18) inches or greater or a revolver or pistol having a barrel length of more than twelve (12) inches is prohibited. Any person violating this Section shall be guilty of a felony which shall be punishable for a term of imprisonment of not less than (3) years and a fine of not less than One Thousand Dollars (\$1,000). Imposition of sentence shall not be suspended and the offender shall not be eligible for parole nor

work release until the term of imprisonment prescribed herein has been completed nor may probation be imposed in lieu of this portion of the offender's sentence. Provided, however, that in the case of an offender not previously convicted of a felony, the court may sentence the offender to not more than two (2) years imprisonment and the provisions of this Section prohibiting probation, suspension, parole or work release shall not be applicable to such offender."

Section 4. § 60103 of Chapter 60, Title 10, Guam Code Annotated, is hereby *amended* to read as follows:

"§ 60103. Ownership, etc., Permitted.

Any person who qualifies under this Chapter may lawfully own, possess, use or carry any rifle, shotgun, pistol or revolver not prohibited by § 60102 subject to the conditions and penalties provided in this Chapter. Firearm silencers are permitted; provided, that the specifications, purchase, ownership, possession, and use of a firearm silencer complies with applicable federal and local laws, rules, and regulations."

Section 5. § 60106 of Chapter 60, Title 10, Guam Code Annotated, is hereby *amended* to read as follows:

"§ 60106. Identification Card: Required.

(a) No person shall own, possess, use, carry or acquire any firearm which is lawful under § 60103 unless he shall have first obtained from the Department an identification card evidencing his right to such ownership, possession, use or carrying, concealed or otherwise, as stated upon the face of the card; except that any person may use and possess a firearm at any shooting gallery licensed pursuant to § 60105, et seq., without first obtaining a permit as otherwise required by this Section. Said card shall be in the possession of

the holder and on his person whenever he is using or has in his possession a firearm.

- (b) In addition to § 60106(a), *supra*, the department shall include information on the Identification Card explicitly indicating the cardholder's authorized ownership, possession, and use of a firearm silencer pursuant to this Chapter. The department is prohibited from issuing an identification card to any person who is not authorized by the Bureau of Alcohol, Tobacco, Firearms and Explosives to own or otherwise possess such device in accordance with established federal and local laws and regulations. As applicable, the department shall require the record of ownership and transfer as approved by the Bureau of Alcohol, Tobacco, Firearms and Explosives for each firearm silencer sold or transferred pursuant to federal and local laws and regulations."
- **Section 6.** § 60108(b)(5) of Chapter 60, Title 10, Guam Code Annotated, is hereby *amended* to read as follows:
 - "(b) No person shall be issued an identification card:
 - (1) Who has been convicted by any court of the United States, a state, territory, possession, trust territory or political subdivision thereof of any felony; or
 - (2) Who is an alien, except temporary permits may be issued to aliens for use only at target ranges operated by persons possessing permits therefore and who are citizens, or only for use at authorized sporting events, and except for official representatives of foreign governments in their official capacities, and except for aliens "lawfully admitted for permanent residence," which shall mean the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration

laws, such status not having changed, as defined by the Immigration and Nationality Act § 101(a)(20), 8 U.S.C. § 1101(a)(20). Proof of permanent residence shall be evidenced by presentation of an Alien Registration Card (also known as alien registration certificate, Form I-551 or Green Card); or

- (3) Who is presently charged by information or indictment with any crime stated in (b)(1) above; or
- (4) Who has been adjudicated incompetent, has been committed to any mental institution; or
- (5) Who is under the age of eighteen (18) years, except that a person shall be at least twenty-one (21) years of age to purchase a firearm silencer from an authorized dealer, or at least eighteen (18) years of age to purchase a firearm silencer from an individual on a Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF) Form 4 to Form 4 transfer, or at least eighteen (18) years of age to possess a firearm silencer as a beneficiary of a trust or as a member of a corporation; or
- (6) Who has been convicted of any violation of the Uniform Controlled Dangerous Substances Act or any misdemeanor where personal injury or use of firearms was an element or factor of the offense unless the Chief of Police has determined that the offense was committed more than ten (10) years previously and that the applicant would not endanger the public safety by receiving an identification card; or
- (7) Who, in the determination of the Chief of Police appears to suffer from a physical or mental disease or defect which would adversely affect the safe use of the firearm applied for, unless the person

obtains a certificate from a licensed physician stating that the physical or mental disease or defect would not adversely affect his safe operation of the firearm or the public safety."

Section 7. § 60111 of Chapter 60, Title 10, Guam Code Annotated, is hereby *amended* to read as follows:

"§ 60111. Transfer of Firearm: Private.

Upon the transfer of any firearm from one person not a dealer, manufacturer, wholesaler or repairer to another not a dealer, manufacturer, wholesaler or repairer, other than on loan, a new registration must be obtained by the new owner or one permanently possessing the firearm, indicating the prior owner or possessor, and his identification card number, as well as all information pertinent to the new owner or possessor. Under no circumstances shall a person who is authorized to own, possess, use and carry a firearm silencer be allowed to transfer the device to another person who is not authorized by this Chapter to own, possess, use and carry such device."

Section 8. § 60114(b) of Chapter 60, Title 10, Guam Code Annotated, is hereby *amended* to read as follows:

- "(b) No person shall transfer, loan, give, sell either as a part of a business or individually, or permit the use of any firearm unless the person receiving the firearm has an identification card evidencing his eligibility to receive, possess, use and carry the type of firearm which he is to receive, borrow, use, buy or possess or carry; provided, that a person who is authorized to own, possess, use and carry a firearm silencer shall not be allowed to transfer or otherwise lend the device to another person who is not authorized by this Chapter to own, possess, use and carry such device."
- **Section 9.** § 60118 of Chapter 60, Title 10, Guam Code Annotated, is hereby *amended* to read as follows:

"§ 60118. Private Sale or Transfer.

- (a) Any person engaging in a private sale, loan or other transfer of a firearm shall be shown by the person receiving the firearm an identification card evidencing the receiver's right to own, possess, use and carry such firearm. It shall be unlawful for a person to transact a private sale, loan, gift or transfer without having seen the valid identification card of the person receiving the firearm. Under no circumstances shall a person who is authorized to own, possess, use and carry a firearm silencer be allowed to loan the device to another person who is not authorized by this Chapter to own, possess, use and carry such device.
- (b) In addition to § 60118(a), *supra*, the record of ownership and transfer as approved by the Bureau of Alcohol, Tobacco, Firearms and Explosives must be provided to the department for each firearm silencer sold or transferred pursuant to this Section. The department is prohibited from authorizing the sale or transfer of a firearm silencer to any person who is not authorized by the Bureau of Alcohol, Tobacco, Firearms and Explosives to own or otherwise possess such device in accordance with established federal and local laws and regulations."

Section 10. Administrative Rules, Regulations, and Fees Required. Consistent with the authority granted by 10 GCA, Chapter 77, Article 1, § 77134 to the Chief of Police, the Guam Police Department shall within thirty (30) calendar days following the enactment of this Act begin the process of developing rules, regulations, and fees which may be necessary to implement the provisions herein and to ensure the recovery of administrative costs.